**Economics and Strategy** 



April 2024

## **Forecast Summary**

#### By Taylor Schleich & Warren Lovely

- For the U.S. Federal Reserve, it's essentially been 'six steps forward' followed by 'three steps back'. That is, an earlier, months-long string of encouraging inflation reports has been arrested, the last three U.S. CPI prints reigniting (confirming?) fears that underlying price pressures have yet to be snuffed out. The market reaction to hotter-than-expected inflation data has been entirely predictable in direction and quite material in magnitude. The initiation and full extent of the Fed's much-discussed policy rate pivot has been pushed back and scaled back. Again.
- Eschewing the Fed's prior guidance, in the form of March's median 'dot', bond traders currently discount less than two 25 bp easing moves from the Fed in 2024. It seems plausible that Fed officials are themselves reconsidering when rate relief should formally commence. It's nonetheless worth stressing that most continue to anticipate renewed inflation relief, which (if secured) would make a generalized case for less-restrictive policy before the year is out.
- Notwithstanding our long-standing concerns over the U.S. economic outlook, our own interest rate forecast reflects fresh inflation setbacks. To us, September appears to be a viable timeframe for the first FOMC rate cut, a second quarter point cut expected to follow in Q4, leaving fed funds (upper) at an even 5% as 2024 draws to a close. From there, sustained sub-potential growth and an expected softening in the heretofore-healthy U.S. labour market could open a pathway to a 3.75% policy rate by the end of 2025. But again, this is a slower start and a more deliberate pace to policy rate cuts than our prior forecast. Readers will be forgiven for a certain sense of déjà vu.
- Beyond the policy rate debate, balance sheet normalization remains a monetary focal point. As promised, the Fed's thinking is (gradually) being fleshed out in advance of eventual moderation in the pace of asset run-off. While balance sheet normalization has thus far progressed smoothly, it's clear that the current pace of asset runoff would trigger relatively rapid reserve reduction once overnight RRP balances stabilize. In light of the considerable uncertainty as to what ultimately constitutes 'ample reserves' and having internalized lessons from an earlier 2017-19 balance sheet exercise, a cautious approach is warranted (a view seemingly supported by many FOMC members). It argues for a moderation in the pace of runoff in/around mid-year, which could require a deft communications touch assuming sticky inflation genuinely delays policy rate cuts.
- If warm(er) inflation data are complicating the U.S. policy picture, more benign inflation north of the border (at least going into the March CPI release) create scope for a timelier policy pivot by the Bank of Canada. Governing Council has acknowledged progress on most (all?) items on the unofficial 'easing checklist'. Beyond tamer inflation prints (headline and core, trend and momentum-based), excess slack has opened up in the economy. Wage growth has also eased, consistent with a weaker jobs market and a rising unemployment rate. Softer inflation expectations and the somewhat nebulous concept of 'corporate pricing behaviour' are also encouraging. While government spending will pick up (the coming federal budget to provide more detail), loose fiscal policy may not derail rate cuts. To us, the current policy setting has proven sufficiently restrictive.
- Beyond elevated geopolitical uncertainty, Canada's near-term policy rate path remains clouded by truly extraordinary population growth (and its attendant pressure on shelter inflation). More generally, we suspect the BoC may wish to avoid a repeat of spring 2023, when borrowing rates eased on emboldened rate cut expectations, only to re-ignite interest-sensitive demand and upside inflation risks. On balance, our official forecast maintains 75 bps of BoC rate cuts in calendar 2024, the first move commencing in July. We nonetheless concede that the BoC could opt for a June cut should upcoming data (most notably CPI) cooperate sufficiently. Just like central bankers then, our rate forecast remains data dependent.

United States										
Quarter	Fed funds	3-month	2-year	5-year	10-year	30-year				
15-Apr-24	5.50	5.41	4.98	4.66	4.62	4.70				
Q2:2024	5.50	5.30	4.90	4.60	4.55	4.60				
Q3:2024	5.25	5.05	4.75	4.45	4.45	4.50				
Q4:2024	5.00	4.75	4.50	4.25	4.30	4.40				
Q1:2025	4.50	4.25	4.15	3.95	4.10	4.25				
Q2:2025	4.25	4.05	3.95	3.80	4.00	4.15				
Q3:2025	4.00	3.80	3.70	3.70	3.95	4.10				
Q4:2025	3.75	3.55	3.55	3.60	3.90	4.05				
Q1:2026	3.50	3.35	3.45	3.55	3.85	4.05				

Canada										
Quarter	Overnight	3-month	2-year	5-year	10-year	30-year				
15-Apr-24	5.00	4.92	4.24	3.78	3.74	3.62				
Q2:2024	5.00	4.80	4.15	3.70	3.65	3.55				
Q3:2024	4.75	4.45	3.85	3.55	3.55	3.45				
Q4:2024	4.25	3.95	3.50	3.35	3.40	3.35				
Q1:2025	3.75	3.45	3.20	3.15	3.20	3.25				
Q2:2025	3.50	3.25	3.05	3.05	3.15	3.20				
Q3:2025	3.25	3.05	2.90	2.95	3.10	3.15				
Q4:2025	3.00	2.85	2.85	2.90	3.05	3.10				
Q1:2026	2.75	2.70	2.80	2.90	3.05	3.15				

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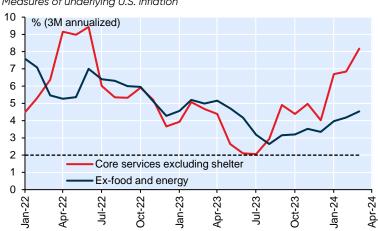
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## FOMC Update: Delay, delay, delay

Three months ago, OIS markets were pricing more than 150 basis points of easing in 2024. A March rate cut was seen as the overwhelmingly likely outcome. Up to that point, inflation was melting away, despite impressive above-potential growth rates and a stilltight labour market. All Fed officials wanted to see was soft inflation readings persist a little while longer. As Fed Chair Powell explained it in the press conference following the January rate decision:

"We're looking for greater confidence that inflation is moving sustainably down to 2% [...] What do we want to see? We want to see more good data. It's not that we're looking for better data. We're looking at continuation of the good data that we've been seeing, and a good example is inflation. So we have six months of good inflation data. The question really is, that six months of good inflation data-is it sending us a true signal that we are, in fact, on sustainable path down to 2% inflation?"

Three months and three CPI reports later, it seems we have an answer to that question. It's 'no'. Inflation in March surpassed expectations for a third consecutive month, with measures of core inflation reaccelerating further. That's perhaps best illustrated by the core services excluding housing index, which had previously been flagged by Fed officials as the optimal gauge of underlying price pressures. Inflation, by this measure, rose to over 8% on a 3-month annualized basis after touching 2% last summer.



<sup>&#</sup>x27;Supercore' is 'superbad' for the Fed

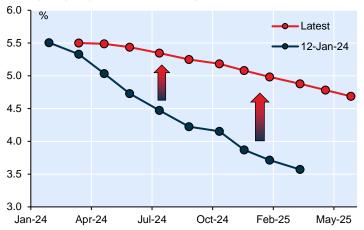
Measures of underlying U.S. inflation

Not surprisingly, these developments have produced a material rethink of the Fed's policy rate outlook. Short term interest rate markets are now debating if the Fed can even deliver two rate cuts over the balance of the year. Private sector forecasters have also recast their Fed funds projections, in some cases calling for one or no cuts. Some have even speculated the next move could be a hike.

To be sure, we agree that recent developments warrant the slower onset of easing which should in turn mean less easing in 2024. We're now expecting 50 bps of cuts this year, from 75 bps in our prior outlook. Fed officials, were they to get a 'do-over' of their March dot plot, probably would've collectively removed a rate cut from their outlook too. However, we don't think the Fed is prepared to abandon their long-held view that inflation will continue to gradually ease, even if there are bumps along the way. Fed speak coming after the

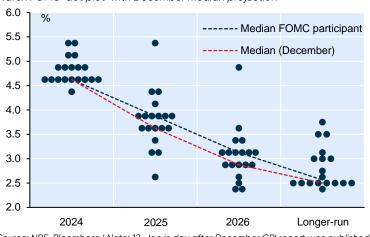
March CPI report has generally been consistent with this assessment. Of course, a further acceleration of price pressures might change things but under our outlook for inflation, or that of most forecasters, the Fed will be able to justify dialing back monetary policy restriction.

U.S. rate outlook recast over the last three months OIS-implied policy rate: 12-Jan vs. 12-Apr



Source: NBF, Bloomberg | Note: 12-Jan is day after December CPI report was published

There are few reasons that drive our less-reactionary assessment of recent data. First, the 'wedge' between CPI and PCE is large and likely to remain so. That means the inflation gauge that primarily drives policy isn't running as hot and should remain below 3% for the rest of the year. Second, despite market-based measures that suggest otherwise, most Fed official believe that rate neutrality is still around 2.5%. The Fed may well be wrong on this front, and we do tend to think their estimate is too low, but it may be years before the winner of this debate can be declared. In the near-term then what matters is how the FOMC sees things. And in their eyes, the real policy rate is currently well above 2% and will remain so even with modest easing this year. As they'd tell you, that is restrictive.



Despite firmer inflation, the plan mostly unchanged at Fed March FOMC 'dot plot' with December median projection

Source: NBF, Bloomberg | Note: 12-Jan is day after December CPI report was published

There's also the other side of the Fed's dual mandate: employment. Although job growth has remained surprisingly resilient, we still see the labour market as softening and expect that trend to continue. Indeed, survey data indicates Americans are growing less confident in their ability to find a job, a finding that is also reflected in a steadily

Source: NBF, BLS, Bloomberg

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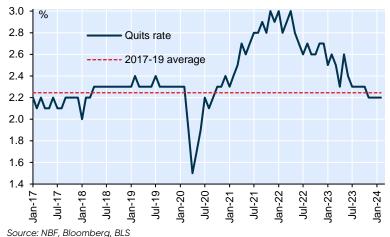
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declining quits rate. That's now below pre-pandemic levels. Employers are corroborating this, per the Fed's latest Beige Book:

"Overall, labor market tightness eased further, with nearly all Districts highlighting some improvement in labor availability and employee retention. Businesses generally found it easier to fill open positions and to find qualified applicants, although difficulties persisted attracting workers for highly skilled positions [...] Wages grew further across Districts, although several reports indicated a slower pace of increase. Employee expectations of pay adjustments were reportedly more in line with historical averages."

To us, there's no reason to expect this move towards softer labour market conditions to change. If further upside inflation surprises can be avoided then, this side of the mandate (which the Fed is sensitive to) should increasingly become a part of the calculus, with risks here skewed to the downside. Further out the forecast horizon, we've retained our below-consensus forecast for U.S. GDP growth. We still expect material rate cuts to be warranted in 2025 and as a result, we're generally bullish on rates at these levels.

**Despite strong job growth, labour market conditions cooling** *Quits rate (share of US employees who voluntarily quit their job)* 



### **BoC Update: Getting closer**

Everything is starting to fall into place in Canada. That was effectively the message from the Bank of Canada at their April meeting. Policymakers see signs of inflation momentum fading and they highlighted that a number of other key indicators—wage growth, inflation expectations and corporate pricing plans—are losing steam too. It may be premature to declare victory in the inflation fight but policymakers are justified in being cautiously optimistic. This marginal optimism brought about a material change in tone when it comes to discussing monetary policy. Consider Governing Council's stance at the prior decision, per the March Summary of Deliberations:

"In their discussions, members reiterated their view that i<u>t was still</u> too early to consider lowering the policy interest rate. Recent inflation data suggested monetary policy is working largely as expected. But future progress on inflation is expected to be gradual and uneven, and upside risks to inflation remain."

A month later, here's what Macklem had to say in the opening statement to the post-decision press conference:

"Canadians want to know when we will lower our policy interest rate. What do we need to see to be convinced it's time to cut? The short answer is <u>we are seeing what we need to see, but we</u> <u>need to see it for longer</u> to be confident that progress toward price stability will be sustained."

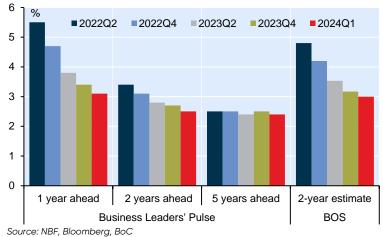
Clearly, it's now time to talk about rate cuts. This naturally created speculation that the BoC would begin cutting as soon as June. While Macklem acknowledged this was in the 'realm of possibility' he was sure to not commit to any particular timeline. Instead, it will be incoming data that dictates the outcome of the June decision.

#### Finally, a downward trend in core inflation

Core inflation momentum over various time horizons



Inflation expectations a bit high... but progress is clear Core inflation momentum over various time horizons



We agree that a cut at the next meeting is a very real possibility (call it a coin toss at this point), but we are nonetheless maintaining our call for easing to start in July. An extra month provides some 'wiggle room' should the coming inflation reports reaccelerate a bit after two *significant* downside misses. At the very least, a sharp rise in gasoline prices means there's not going to be much headline relief in the nearterm. Moreover, we know that Q1 GDP growth will be strong and certainly won't bolster the case for near-term cuts.

Whether the BoC's initial move comes in June or July, two things have become clear. First, Canadian inflation and the overall economy are diverging from the U.S. That should allow the Bank of Canada to cut

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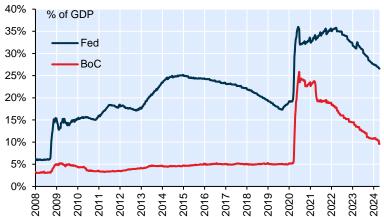


earlier and at a relatively faster pace than the Fed. Secondly, the firmer growth outlook noted above should mean that the pace of cuts will be more measured than previously expected. We can debate whether the Canadian outlook constitutes a soft landing but clearly, the harder landing that many had feared looks less probable. Combined with lingering upside inflation risks (in the housing market and from faster government spending), Governing Council is more likely to take a measured approach. As is outlined in our fresh interest rate forecast, we don't expet a neutral policy setting until early 2026.

### Two central banks, two approaches to QT

It's been roughly two years of quantitative tightening (QT) at the Federal Reserve and Bank of Canada. Sure, there's been plenty of rate volatility along the way, but it's been a fairly smooth process all things considered. Since the start, the two central banks have taken very different approaches when it comes to working down their balance sheets. The Fed opted for a more measured strategy, capping the amount of runoff permitted each month. That's meant a relatively slow and gradual decline in their assets, with the balance sheet now down US\$1.5 trillion, or 17%, from peak levels.

Now consider the BoC. Rather than allowing for a smooth and gradual decline in assets, the central bank simply let all maturing bonds runoff without replacement. That's led to their assets being cut in half, with nearly two-thirds of the pandemic increase being unwound. One might assume that, having adopted the more aggressive QT strategy early on and having made such significant progress, it would be the BoC who'd be the first to take their foot off the brake. Quite the contrary. Instead, the Fed will be taking an even more measured approach while the BoC is still signalling 'full steam ahead'.

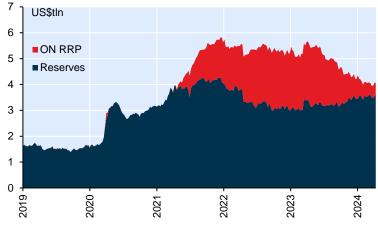


#### The BoC has made more progress on the balance sheet Central bank assets as a share of GDP

Source: NBF, Bloomberg, BoC, FRB

In the latest Fed decision, Jerome Powell spent some time discussing the outlook for their balance sheet: "The general sense of the committee is that it'll be appropriate to slow the pace of runoff fairly soon". Still, the Fed Chair was sure to stress that this did not mean that the balance sheet would end up settling at a higher level. In fact, he argued that by more gradually reducing the balance sheet, they might be able to bring it to an even lower level. How? This approach reduces the risk of turbulence/shocks/liquidity issues (à la September 2019's repo market disfunction) that might otherwise force them to stop early. As a result, expect the Fed to announce a reduction in its runoff pace by-mid year. Note that this would come at a time when the Fed's reverse repo facility is getting closer to a zero balance. While some may naturally assume that marginal runoff is a function of what remains in this facility, we'd highlight that reserves in the banking system remain very elevated. Indeed, it's been the decline in reverse repo balances that have kept overall reserves elevated (and rising). While the 'steady state' level of reserve balances are open to debate, it's likely well below current levels which are more than double where they were pre-COVID. Barring any major shocks, there's still plenty of runoff runway left to go.





Source: NBF, Bloomberg, FRB

Back in Canada, repo market pressures at the beginning of the year led many to speculate that QT had run its course and the BoC would be forced to end (or at least taper) its program imminently. Though it did require temporary liquidity injections and the re-introduction of Receiver General auctions, pressures have largely subsided over recent months. The Bank of Canada was sure to stress that "QT was not a main driver" of these pressures. Instead, they see this as a result of investors taking leveraged long positions in government bonds in anticipation of significant 2024 rate cuts. As rate cuts bets faded, so too did the upward pressure on CORRA.

Given this assessment, policymakers doubled down on the QT timeline they originally laid out last spring. That is, the steady state for settlement balances (analogous to reserves) is somewhere between C\$20-60 billion. Based on the Bank's estimates, this won't be reached until early 2025 which leaves plenty of time for QT to continue. While we agree with the estimated timing to reach this range, we're not convinced of their target or that Canada's repo market is immune to earlier issues reigniting this year. We'd highlight that an earlier survey of payment system participants suggested the demand for settlement balances could be between \$55 billion and \$85 billion, at or above official BoC estimates. To us then, there's still a risk that QT may have to end earlier than the BoC expects. We'll be closely monitoring repo markets to guide this view.

Finally, if you were hoping that an eventual stabilization of the balance sheet would lead to the Bank returning to the GoC bond market (to help finance a sizeable borrowing program), you might be disappointed. Policymakers signalled that once QT ends, there will be a "multi-year transition period" where they will first replenish their money market instruments (i.e., term repos and T-bills). Bond purchases won't come until much later. Until then, investors alone will be tasked with financing elevated government deficits, with more clarity on that to come shortly...

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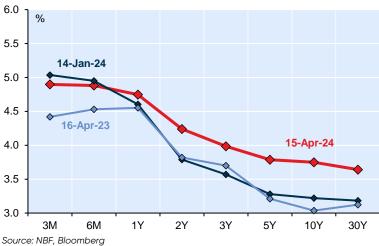
### Interest Rates, spreads & foreign exchange: Current levels vs. those prevailing 3, 6, 9 and 12 months ago

Canada							United States							
Closing:	Current	3M	6M	9M	12M	5Y avg	Closing:	Current	3M	6M	9M	12M	5Y avg	
Interest Rates (%)						Interest Rates (%)								
3M	4.90	5.02	5.15	4.97	4.41	2.04	3M	5.40	5.37	5.49	5.39	5.05	2.12	
1Y	4.75	4.59	5.28	5.17	4.54	2.24	1Y	5.19	4.67	5.40	5.32	4.78	2.22	
2Y	4.25	3.79	4.85	4.64	3.82	2.09	2Y	4.96	4.15	5.06	4.77	4.10	2.16	
3Y	3.99	3.57	4.57	4.30	3.70	2.04	3Y	4.81	3.93	4.82	4.38	3.83	2.15	
5Y	3.79	3.28	4.20	3.77	3.21	1.99	5Y	4.66	3.83	4.64	4.05	3.61	2.18	
10Y	3.76	3.22	3.97	3.37	3.03	2.06	10Y	4.64	3.94	4.61	3.83	3.52	2.37	
30Y	3.64	3.18	3.70	3.23	3.12	2.27	30Y	4.74	4.18	4.75	3.93	3.74	2.76	
	Spreads (bps)						Spreads (bps)							
3M-10Y	-114	-180	-118	-161	-137	2	3M-10Y	-77	-143	-88	-155	-153	24	
2Y-10Y	-49	-57	-88	-128	-78	-3	2Y-10Y	-32	-20	-44	-94	-59	20	
5Y-10Y	-4	-6	-23	-40	-17	7	5Y-10Y	-2	11	-3	-21	-9	18	
10Y-30Y	-11	-4	-27	-14	9	20	10Y-30Y	10	24	14	9	22	39	
	Currencies						Currencies							
USD/CAD	1.38	1.34	1.37	1.32	1.34	1.32	CAD/USI	0.73	0.75	0.73	0.76	0.75	0.76	
EUR/CAD	1.46	1.47	1.44	1.48	1.47	1.46	EUR/USI	0 1.06	1.10	1.05	1.12	1.10	1.11	

Source: NBF, Bloomberg | Note: values quoted in 3-month intervals from present day to the nearest trading date 3M, 6M, 9M, and 12M prior

#### Evolution of the Canadian yield curve

GoC yield curve: Current, 3 & 12 months ago

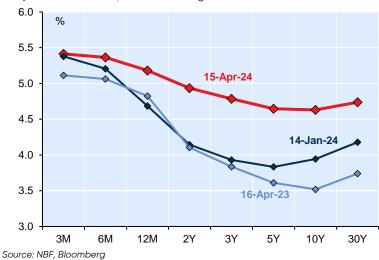


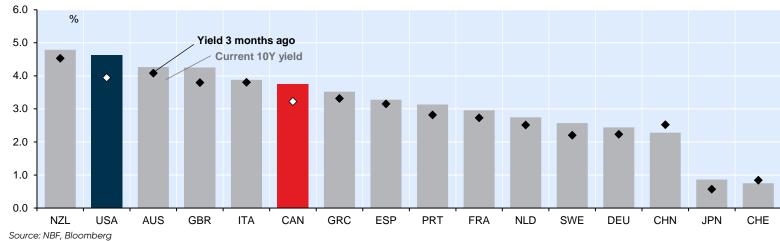
#### World bond market snapshot

10Y bond yield by country: Current vs. 3 months ago



U.S. yield curve: Current, 3 & 12 months ago



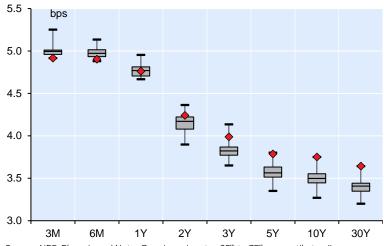


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#### Canadian benchmark interest rates

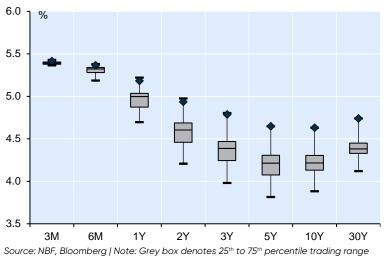
GoC benchmark bond yields: Current & 3-month trading range



Source: NBF, Bloomberg | Note: Grey box denotes 25th to 75th percentile trading range

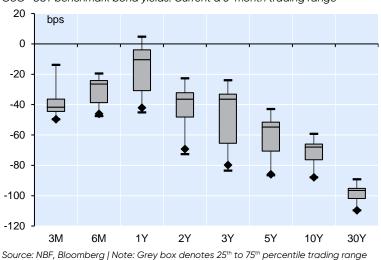
#### U.S. benchmark interest rates

UST benchmark bond yields: Current & 3-month trading range



#### Canada-U.S. interest rate differentials

GoC -UST benchmark bond yields: Current & 3-month trading range



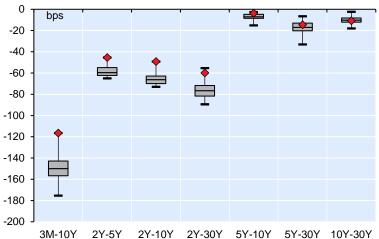
#### Canadian interest rate curves

GoC benchmark bond yield curves: Current & 3-month trading range

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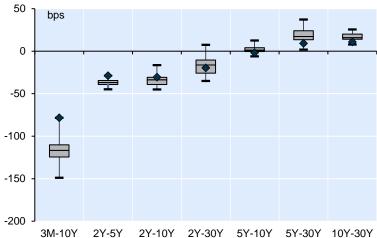
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Source: NBF, Bloomberg | Note: Grey box denotes 25<sup>th</sup> to 75<sup>th</sup> percentile trading range

#### U.S. interest rate curves

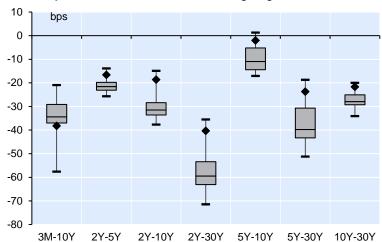
UST benchmark bond yield curves: Current & 3-month trading range



3MI-10Y 2Y-5Y 2Y-10Y 2Y-30Y 5Y-10Y 5Y-30Y 10Y-30Y Source: NBF, Bloomberg | Note: Grey box denotes 25<sup>th</sup> to 75<sup>th</sup> percentile trading range

#### Canada-U.S. interest rate boxes

GoC-UST yield curves: Current & 3-month trading range



Source: NBF, Bloomberg | Note: Grey box denotes 25<sup>th</sup> to 75<sup>th</sup> percentile trading range

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